
HATCHERY EVALUATION REPORT

Wells Hatchery - Summer Steelhead

December 1996

Integrated Hatchery Operations Team (IHOT)

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An Independent Audit Based on Integrated Hatchery Operations Team (IHOT) Performance Measures

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Executive Summary

This report presents the findings of the independent audit of the Wells Hatchery - Summer Steelhead program. Wells Hatchery is located along the Columbia River just below Wells Dam. The hatchery is used for adult collection, incubation, and rearing of summer chinook and summer steelhead.

The audit was conducted in 1996-1997 as part of a 2-year effort that will include 67 hatcheries and satellite facilities located on the Columbia and Snake River system in Idaho, Oregon, and Washington. The hatchery operating agencies include the U.S Fish and Wildlife Service, Idaho Department of Fish and Game, Oregon Department of Fish and Wildlife, and Washington Department of Fish and Wildlife.

Background

The audit is being conducted as a requirement of the Northwest Power Planning Council (NPPC) "Strategy for Salmon" and the Columbia River Basin Fish and Wildlife Program. Under the audit, the hatcheries are evaluated against policies and related performance measures developed by the Integrated Hatchery Operations Team (IHOT). IHOT is a multi-agency group established by the NPPC to direct the development of new basinwide standards for managing and operating fish hatcheries. The Bonneville Power Administration (BPA) contracted with Montgomery Watson to act as an independent contractor for the audit.

IHOT has established five basic policies that cover: (1) hatchery coordination, (2) hatchery performance standards, (3) fish health, (4) ecological interaction, and (5) genetics. The audit focuses on all these policies, with the exception of hatchery coordination. These policies are set forth in *Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries (IHOT 1995)*. That document is the source for the performance measures that are the basis of this audit.

The Audit Process

The audit was based on the facility management's response to a 109-page questionnaire. This audit form was completed through a five-step process in which:

- Information was obtained from headquarters.
- The hatchery manager was asked to fill out and return the audit form.
- A 1-2 day site audit visit was conducted to inspect facilities, review hatchery records, discuss audit form responses, and develop remedial action plans.
- A compliance report was developed to document the compliance status of each performance measure. This report was then shared with the hatchery manager and IHOT representative.
- This hatchery evaluation report was written to document compliance with IHOT performance measures and develop cost estimates for remedial actions when needed.

Wells Hatchery - Summer Steelhead Results

The Wells facility includes one pond for adult holding, 12 concrete raceways, 3 rearing ponds, and incubation facilities. The hatchery is operated as a mitigation facility for fishery impacts caused by the Wells Dam.

The Wells Hatchery - Summer Steelhead program was in general compliance with many of the performance measures. In the area of program objectives, the hatchery did not have a monitoring and evaluation plan in place and needed to document many production performance goals. The audit found that the hatchery was not in compliance with the screen approach criteria, water quality monitoring requirements, and pathology-free water criteria, which are all facilities requirements. The hatchery needs additional rearing space, acclimation ponds, and double screening of raceways. The hatchery needed to develop specific incubation early rearing, and rearing standards for the IHOT Operations Plan and a smoltification goal and monitoring plan. The hatchery was not in compliance with all of the transport and feed handling protocols. The hatchery also exceeded the flow and loading criteria for incubation and density criteria for rearing. The hatchery did not have a Genetics Monitoring and Evaluation Program in place.

The specific areas in which the Wells Hatchery - Summer Steelhead program requires remedial actions based on the IHOT performance measures are listed below. These remedial actions are listed in alphabetical order without intent of ranking or otherwise assigning priority:

- Conduct IHOT QA/QC tests for feed preparation
- Construct 3 acclimation facilities
- Construct new pipeline; analysis needed to determine extent of modifications
- Develop alarm log
- Develop approved genetics M&E program
- Develop smoltification goal and monitor
- Develop specific incubation, early rearing, and rearing standards for the IHOT Operations Plan
- Develop training schedule for staff
- Develop written monitoring and evaluation plan for the IHOT Operations Plan
- Document adult contribution
- Document daily or weekly spawning activities
- Document DO and TGP levels
- Document eyed-egg to fry survival
- Document fry-to-smolt survival
- Document smolt production
- Document smolt-to-adult survival
- Document water chemistry parameters, turbidity, alkalinity, hardness, nitrite, and contaminants
- Follow IHOT incubator criteria for loading and flow
- Follow IHOT protocols for disinfection of exteriors and interiors of transport vehicles
- Follow IHOT requirements for daily checking of water flow alarms and weekly checking of other alarms
- Follow IHOT requirements for reduction of oxygen concentrations to 8 ppm after system is functioning properly
- Follow IHOT temperature criteria for hauling

- Improve green-egg to eyed-egg survival
- Install auto dialer and pages
- Install double screens on 2 ponds
- Install intake screen that meets the current approach and mesh criteria
- Install predator control fencing around earthen ponds and evaluate
- Provide training on broodstock collection procedures
- Review IHOT requirement for disease-free water for rearing
- Review IHOT temperature criteria for rearing
- Review protocols for representativeness of male/female crosses

Non-compliance issues resulting from items beyond human control or Performance Measures not relevant to this hatchery (Type 1 in Table 3, Section 4 of this report) were not listed above.

Facility Description

Name:	Wells Fish Hatchery
Stock/Species:	Summer Chinook Summer Steelhead
Operating Agency:	Washington Department of Fish and Wildlife
Funding Agency:	Douglas County PUD
Location:	Wells Hatchery is located along the Columbia River just below Wells Dam
Address:	Washington Department of Fish and Wildlife HC 88 Azwell RT, Box 2A Pateros, WA 98846
Hatchery Manager:	Mr. Gary Osborne
Phone:	(509) 923-2741
Fax:	(509) 923-2578
Purpose:	The hatchery is operated as a mitigation facility for fishery impacts caused by the Wells Dam. The mitigation agreement with Douglas County PUD requires an annual production of 56,200 pounds of summer steelhead.
Production Goal:	Summer Chinook Produce 320,000 yearling and 484,000 subyearling for on-station releases Trap, hold, and spawn adult summer chinook for transfer of 1,300,000 green eggs to Eastbank Hatchery Provide 2,000 eggs to co-op programs for educational purposes. Summer Steelhead Produce 450,000 smolts for on-station release Produce eyed-eggs for transfer to Eastbank, Chelan, and Winthrop hatcheries
Water Supply:	Average flows available to the hatchery are 78,000 gpm from the Columbia River and 9,000 gpm from the wells

Facilities:

Adult Holding:	1 concrete adult holding pond - 18,300 cf
Incubation:	46 16 stack vertical incubators (728 trays)
Early Rearing:	42 shallow troughs - 7.2 cf each
Raceways:	8 vinyl coated raceways - 2,700 cf each 4 concrete raceways - 2,250 cf each
Rearing Ponds:	3 concrete rearing ponds, 30,400 cf, 30400 cf, and 25,000 cf
Satellite Facilities:	none

Section 3

Compliance Status

The hatchery audits are based on compliance with written IHOT performance measures. These performance measures are documented in *Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries* (referred to as *IHOT 1995* in this report).¹ The purpose of the performance measures is to implement new basinwide policies that provide regional guidelines for operating anadromous hatcheries in the Columbia Basin.

The audit focuses on performance measures for IHOT policies that cover (1) hatchery performance standards, (2) fish health, (3) ecological interaction, and (4) genetics. These performance measures are intended to guide hatchery operations once production is established. For that reason, the hatchery operations audit included broodstock collection, spawning, incubation of eggs, fish rearing and feeding, fish release, equipment maintenance and operations, and personnel training. Production priorities are beyond the scope of this audit.

Based on *IHOT 1995*, a detailed 109-page audit form was developed. The audit form divided the performance measures into six major sections along major program and technical criteria areas. Two additional sections (sections 1 and 8) include general information and expenditure information needed for this Hatchery Evaluation Report and blank forms for additional comments. The following is the basic structure of the IHOT audit form:

Section 1	Performance Measures for General Information and Expenditure Information (PMs General 1-2)
Section 2	Performance Measures for Program Objectives (PMs 1-4)
Section 3	Performance Measures for Facility Requirements (PMs 5-15)
Section 4	Performance Measures for Hatchery Practices (PMs 16-25)
Section 5	Performance Measures for Fish Health Policy (PMs 26-34)
Section 6	Performance Measures for Ecological Interactions (PMs 35-38)
Section 7	Performance Measures for Genetics Policy (PMs 39-43)
Section 8	Blank Forms for Additional Comments

Several performance measures are repeated in various sections of the audit form. These performance measures overlap in *IHOT 1995* and were retained to allow individuals interested in specific portions of the audit (such as Genetics or Fish Health) to determine the compliance status of all performance measures for a given topic in one location. A repeated performance measure is indicated by shaded text.

The Hatchery Audit Process

The hatchery audit will be conducted over a 2-year period that concludes in 1997. At each hatchery, a five-step process was used to complete the overall hatchery audit. This process consisted of research and onsite visits. The site visit at the Wells Hatchery was conducted on October 28, 1996.

¹Integrated Hatchery Operations Team (IHOT) 1995. *Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries*, Bonneville Power Administration, Portland, Oregon.

The following is the five-step audit process:

1. Information was obtained from headquarters.
2. The hatchery manager was asked to fill out and return the **Audit Form**.
3. A 1-2 day site audit visit was conducted at each hatchery. During that visit an audit team inspected facilities, reviewed hatchery records, discussed audit form responses, and developed remedial action plans when appropriate.
4. During the site visit, the compliance status of each performance measure was discussed with the hatchery manager and IHOT representative. A portion of the Hatchery Evaluation Report was sent to the hatchery manager following the audit visit as a **Compliance Report**. That Compliance Report is Table 2 of this report.
5. Information from steps 1-4 was used to prepare a draft **Hatchery Evaluation Report**. This draft report was submitted to the operating agencies for review of the information used to determine compliance. Based on review and comments, a final Hatchery Evaluation Report was developed. The final report documents the compliance of a particular hatchery with the IHOT performance measures and presents cost estimates to correct any deficiencies.

Compliance Status of Wells Hatchery - Summer Steelhead

The following table includes information on life-stages that are held on this facility for some portion of their rearing cycle (Table 1). For multi-facility programs, summary cost and contribution data is presented at the facility where rearing occurs. For the compliance status relating to performance measures that do not occur at this hatchery, please refer to the Hatchery Evaluation Reports for the hatcheries and stocks listed in Table 1. A check mark (✓) indicates that the specific life-stage is held at this facility.

This section documents the compliance status of the Wells Hatchery - Summer Steelhead program. Each performance measure is presented in a table taken from the audit form (Table 2). The compliance status is identified by the following categories:

- **N/A** (not applicable)
- **Yes** (in compliance)
- **?** (unknown; generally due to unavailability of information to determine compliance)
- **No** (not in compliance).

Remedial actions are suggested for performance measures not in compliance. These remedial actions are grouped into categories and listed in Section 4 of this report, where the cost of the required remedial actions is also presented.

Table 1 Summary Program Information for Wells Hatchery - Summer Steelhead

Component	Location of Adult Holding, Spawning, Incubation, and Rearing					
	Wells Hatchery	Area Rivers (a)	Eastbank Hatchery	Chelan Hatchery	Winthrop Hatchery	
Adult Collection	✓					
Adult Holding	✓					
Spawning	✓					
Fertilization	✓					
Incubation						
green-to-eyed	✓		eyed eggs transferred	eyed eggs transferred	eyed eggs transferred	
eyed-to-hatch	✓					
Rearing						
fry	✓					
fingerlings	✓					
smolts	✓					
Acclimation/release		✓				

(a) Released off-station in Okanogan, Methow, Twisp, Similkameen, and Chiwawa Rivers.

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
the hatchery programs outlined in a subbasin management plan?		✓			Columbia Basin System Planning Production Plan and Wells Mitigation (FERC Agreement)	
the hatchery operating under a current hatchery operational plan?		✓			IHOT Operations Plan	
Is it understood by staff?		✓				
Is it being followed?		✓				
Is a hatchery monitoring and evaluation plan in place?						
Do you have a written monitoring and evaluation plan?				✓	No information provided	Develop written monitoring and evaluation plan for the IHOT Operations Plan
Adult contribution to fisheries, spawning grounds, and hatchery			✓		No data provided	Document adult contribution
Adult pre-spawning survival as compared with established goal				✓	Review of records; in compliance 2 out of last 3 years. Not a problem recently.	None
Green-egg to eyed-egg survival as compared with established hatchery goal		✓			Review of records; in compliance 3 out of last 3 years	
Green-egg to eyed-egg survival as compared with established goal				✓	Review of records; in compliance 1 out of last 3 years	Improve green-egg to eyed-egg survival
Eye-egg to fry survival as compared with established goal			✓		No data provided	Document eyed-egg to fry survival
Fry to smolt survival as compared with established goal			✓		No data provided	Document fry-to-smolt survival
Smolt production as compared with established goal			✓		No data provided	Document smolt production
Smolt to adult survival (smolt to adult) as compared with established goal			✓		No data provided	Document smolt-to-adult survival
Number of eggs, fry, fingerlings, smolts, and/or adults meet basinwide needs	✓				Review of records/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Temperature						
Does your water temperature meet the criteria for spawning?				✓	Use well water; too warm. No real problems observed.	None
Does your water temperature meet the criteria for incubation?		✓			Review data	
Does your water temperature meet the criteria for rearing?			✓		Review data. Mix wells and surface water for temperature control.	Review IHOT temperature criteria for rearing.
Dissolved gases						
Is the oxygen level near saturation?			✓		No data provided	Document DO concentrations
Is the dissolved nitrogen level less than saturation?			✓		No data provided	Document TGP levels
Chemistry						
Ammonia (un-ionized)			✓		No data provided	Run analysis
Carbon Dioxide			✓		No data provided	Run analysis
Chlorine			✓		No data provided	Run analysis
Hardness			✓		No data provided	Run analysis
Copper			✓		No data provided	Run analysis
Hydrogen Sulfide			✓		No data provided	Run analysis
Iron			✓		No data provided	Run analysis
Manganese			✓		No data provided	Run analysis
Turbidity						
Does your turbidity meet the criteria?			✓		No data provided	Run analysis

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Alkalinity and hardness						
Does your alkalinity and hardness meet the criteria?			✓		No data provided	Run analysis
Nitrite						
Does your nitrite meet the criteria?			✓		No data provided	Run analysis
Pesticide Contaminants						
Aldrin			✓			
Dieldrin			✓		No data provided	Run analysis
Endrin			✓		No data provided	Run analysis
Heptachlor			✓		No data provided	Run analysis
Chlordane			✓		No data provided	Run analysis
Methoxychlor			✓		No data provided	Run analysis
Permethrin			✓		No data provided	Run analysis
Malathion			✓		No data provided	Run analysis
Parathion			✓		No data provided	Run analysis
Diseases						
What portions of the hatchery have disease-free water?						
Adult holding		✓			Inspection of facilities/Discussion	
Incubation		✓			Inspection of facilities/Discussion	
Early rearing		✓			Inspection of facilities/Discussion	
Rearing				✓	Inspection of facilities/Discussion	
Others	✓					Review IHOT requirements for disease-free water for rearing

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Alarm Systems						
Do the following areas have alarms?						
Intake		✓			Inspection of facilities/Discussion	
Large rearing ponds and adult holding ponds		✓			Inspection of facilities/Discussion	
Raceway headboxes and rearing ponds		✓			Inspection of facilities/Discussion	
Incubation facilities		✓			Inspection of facilities/Discussion	
Quarantine areas and facilities	✓				None	
Water treatment systems	✓				None	
Security		✓			Have night watchman	
Are there outside systems and buzzers in onsite residences?		✓			Discussion	
Are water flow alarms checked daily?				✓	Review of records/Discussion	Follow IHOT requirements for daily checking of water flow alarms
Are all other alarms checked weekly?				✓	Review of records/Discussion	Follow IHOT requirements for weekly checking of all other alarms
Is there a log of alarms for emergencies, tests, and maintenance requirements?				✓	Review of records/Discussion	Develop alarm log
Are telephone pagers used?				✓	Discussion	Install auto dialer system and pagers
Adult collection and holding facilities						
Do you meet the adult holding criteria?		✓			Review of records/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Abatement facilities						
Type 1: Vertical tray Do you have an adequate number of units for the overall program?		✓			Inspection of facilities/Discussion	
Type 2: N/A Do you have an adequate number of units for the overall program?	✓					
Filtering facilities						
Type 1: Pond 15 (25x200) Do you have an adequate number of units for the overall program?		✓			Inspection of facilities/Discussion	
Type 2: Raceways (10x90) Do you have an adequate number of units for the overall program?		✓			Inspection of facilities/Discussion	
Type 3: Pond 16 (25x250) Do you have an adequate number of units for the overall program?		✓			Inspection of facilities/Discussion	
Type 4: Pond 17 (20x190) Do you have an adequate number of units for the overall program?		✓			Inspection of facilities/Discussion	
Feeding facilities						
Do you meet the approach velocity criteria?				✓	Inspection of facilities/Discussion	Install intake screens that meet the current approach velocity criteria
Are the fish screens regularly cleaned?		✓			Inspection of facilities/Discussion	
Does the screen mesh meet screen opening criteria?				✓	Inspection of facilities/Discussion	Install intake screens that meet the current mesh criteria
Are rearing containers double screened for fish that should not be released to adjacent water?				✓	Inspection of facilities/Discussion	Install double screens on ponds
Predator control facilities						
Are your predation control facilities effective?				✓	Inspection of facilities/Discussion	Install predator control fencing around ponds and evaluate

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
d storage facilities and quality control						
Does the storage of dry/semi-moist/moist foods (dry<12%; semi-moist 12-20%; moist >20% moisture) follow food manufacturer's recommendations?		✓			Inspection of facilities/Discussion	
Does a regional quality control officer oversee production procedures and monitor:						
Verification by feed manufacturer that ingredients meet specifications?				✓	Discussion	Conduct IHOT QA/QC tests for feed preparation
Ensure feed does not contain unwanted drugs or other additives?				✓	Discussion	See above
Analyze ingredients contained in the final food product to ensure that feed specifications have been met?				✓	Discussion	See above
Are the foods stored and handled according to the following criteria?						
Moist pellets should not exceed 10 °F at point of delivery.		✓			Discussion	
Moist pellets should be removed from freezer just prior to feeding.		✓			Discussion	
Do not leave buckets of feed or feed containers outside exposed to light or heat.		✓			Discussion	
Open bags of feed should be fed within 1 to 2 days except when feeding small groups of fish.		✓			Discussion	
Automatic feeder hoppers and bulk storage facilities should be insulated against excessive temperatures (80°F and above).	✓				None used for this program	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Release facilities						
Do the release facilities ensure that fish are not subjected to adverse conditions?		✓			Inspection of facilities/Discussion	
Pollution abatement facilities						
Do the pollution abatement facilities meet all federal and state regulations (or good engineering practice)?		✓			Inspection of facilities/Discussion	
Are pollution abatement facilities operated correctly?		✓			Discussion	
Transportation facilities						
Are the transport systems adequate to meet IHOT performance measures for transportation practices?		✓			Inspection of facilities/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Broodstock selection practices						
Is the donor selection process document attached? (PM #40a)	✓				Existing program; does not apply	
Was the donor selection outline followed in selecting the hatchery broodstock? (PM #40b-c)	✓				Existing program; does not apply	
Spawning practices						
Were the appropriate number of spawners, male/female ratios, and fertilization protocols used? (PM #42c-g)		✓			Review of records/Discussion	
Incubation practices						
Are specific incubation standards listed in the hatchery operations plan?				✓	Review of IHOT Operations Plan	Develop specific incubation standards for IHOT Operations Plan
Are incubation practices written?				✓	None supplied to inspection team	See above
Incubation Type 1: <u>Vertical Tray</u> (see PM #8) do you meet the loading and flow criteria?				✓	Review of records/Discussion	Follow IHOT criteria for loading and flow criteria
Incubation Type 2: (see PM #8) do you meet the loading and flow criteria?	✓					

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Rearing practices						
Do you have specific rearing standards listed in the hatchery operations plan?				✓	Review of IHOT Hatchery Operations Plan	Develop specific rearing standards for IHOT Operations Plan
Are rearing practices written?				✓	See above	See Above
Rearing Unit Type 1: Shallow Troughs (see PM #9)						
Do you meet the density and DI criteria?				✓	Review of records/Discussion	Develop specific early rearing standards for IHOT Operation Plan
Do you meet the Loading and FI criteria?				✓	Review of records/Discussion	See above
Rearing Unit Type 2: Raceways 1-10 (see PM #9)						
Do you meet the density and DI criteria?				✓	Review of records/Discussion	Construct additional raceways
Do you meet the Loading and FI criteria?				✓	Review of records/Discussion	See above
Rearing Unit Type 3: Pond 16 (see PM #9)						
Do you meet the density and DI criteria?		✓			Review of records/Discussion	
Do you meet the Loading and FI criteria?				✓	Review of records/Discussion	Construct new pipeline; analysis needed to determine extent of modifications
Rearing Unit Type 4: Pond 17 (see PM #9)						
Do you meet the density and DI criteria?		✓			Review of records/Discussion	
Do you meet the Loading and FI criteria?				✓	Review of records/Discussion	Construct new pipeline; analysis needed to determine extent of modifications
Smolt quality						
Do you produce a high quality smolt?		✓			Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Health management practices						
Are the monthly hatchery monitoring visits being conducted? (PM #26)		✓			Review of records/Discussion	
Are the annual broodstock inspections being conducted? (PM #27)		✓			Review of records/Discussion	
Is there pathogen-free water (PM #5h) and are the sanitation procedures being followed? (PM #28)		✓			Review of records/Discussion	
Are the following water quality parameters within criteria? (PM #5a-5g)						
Water temperature			✓		No data	See PM #5a
Dissolved gases			✓		No data	See PM #5b
Chemistry			✓		No data	See PM #5c
Turbidity			✓		No data	See PM #5d
Alkalinity and hardness			✓		No data	See PM #5e
Nitrite			✓		No data	See PM #5f
Contaminants			✓		No data	See PM #5g
Are rearing standards being followed? (PM #19)				✓	Review of records/Discussion	See PM #19
Are egg and fish transfer/release requirements met? (PM #31)		✓			Review of records/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
<p>s hatchery performance meet requirements lined in the regional hatchery policies and in basin and hatchery plans for the following areas?</p> <p>cent smoltification</p> <p>Do you measure percent smoltification?</p> <p>Did you meet the smoltification criteria?</p>				<p>✓</p> <p>✓</p>	<p>Discussion</p> <p>Discussion</p>	<p>Develop smoltification goal and monitor</p> <p>See above</p>
<p>ring density (prior to release)</p> <p>Did you meet the rearing density criteria just prior to release?</p>		✓			Review of records/Discussion	
<p>ease condition (at release)</p> <p>Did you meet all disease regulations just prior to release?</p>		✓			Review of records/Discussion	
<p>nber (at release)</p> <p>Did you meet the release number goal?</p>				✓	Review of records/Discussion	Improve predator control measures
<p>size at release</p> <p>Did you meet the size goal?</p>		✓			Review of records/Discussion	
<p>es of release</p> <p>Did you meet the release date goal?</p>		✓			Review of records/Discussion	
<p>ation of release</p> <p>Did you release the fish at the specified location?</p>		✓			Review of records/Discussion	
<p>fish reared in the subbasin or acclimated in the basin?</p> <p>Are the fish reared in the subbasin?</p> <p>Are the fish acclimated in the subbasin?</p>				<p>✓</p> <p>✓</p>	<p>Discussion</p> <p>Discussion</p>	<p>Construct 3 acclimation facilities</p> <p>See above</p>
<p>re release strategy appropriate for the program?</p>				✓	Discussion	See PM #22b

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Transportation facilities						
Do transportation equipment and personnel receive disinfection before and after use?		✓			Discussion	
Is the fish tank interior disinfected using a solution of 100 ppm active chlorine for 30 minutes minimum or formaldehyde gas generation method (relative humidity of 60% for 2 hrs)?		✓			Discussion	
Is the exterior of the fish transport vehicle disinfected using high pressure steam (115-130°C), high temperature acid, or with 200 ppm chlorine for 30 minutes?				✓	Discussion	Follow IHOT protocols for disinfection of exteriors and interiors of transport vehicles
Is the fish transport vehicle (cab) disinfected using 600 ppm quaternary ammonia compounds (1.5 ml of 50% stock solution/liter water)?				✓	Discussion	See above
Is other equipment disinfected including fish pumps, nets, egg sorters, waders, boots, rain gear, hoses and other equipment using one of the following solutions?		✓			Discussion	
200 ppm chlorine for 30 minutes 600 ppm quaternary ammonia compound for 30 minutes 200 ppm iodophor solution for 10 minutes		✓			Discussion	
Do personnel wear protective garments when handling fish eggs or cultural water?		✓			Discussion	
Do the fish transport truck/chassis and tank/unit receive an inspection and service prior to the release season?		✓			Discussion	
Is a daily service inspection completed before starting work and leaving for the day?		✓			Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Transportation facilities						
Does the fish transport unit receive an inspection prior to loading?		✓			Discussion	
Does a pre-loading inspection covering tank water level, pumps or aerators, oxygen injection system settings, displacement gauge, and truck loading/hauling density tables checked and reviewed occur prior to loading fish in the transport unit?		✓			Discussion	
Do hauling criteria include checking the fish 45 minutes to 1 hour after loading?		✓			Discussion	
When fish are active and systems are functioning properly, is the oxygen concentration reduced and maintained at approximately 8 ppm?				✓	Discussion	Follow IHOT requirements for reduction of oxygen concentration to 8 ppm after system is functioning properly
Is water temperature in the transportation unit maintained within the 42-48 °F range?				✓	Discussion	Follow IHOT temperature criteria for hauling
Do fish releasing procedures include the following criteria?						
Releasing the fish at the correct release site or into the correct water body.		✓			Discussion	
Tempering or the difference between the liberation tank and the target water body should not exceed 10°F.		✓			Discussion	
The liberation hose should be angled so that fish gently hit the water. Using a tripod is a method of ensuring the hose will stay at the proper angle.		✓			Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Evaluation practices						
Has the hatchery conducted fishery contribution studies?						
Determine the requirements for evaluating and improving management programs?		✓			Discussion	
Develop guidelines that define the geographical area and identify component stocks (hatchery and/or wild) that comprise the management unit?		✓			Discussion	
Develop guidelines that define if the proper stocks of fish are currently being used?		✓			Discussion	
Determine which management units contribute to a specific fishery and the time periods of those contributions?		✓			Discussion	
Determine the relative contributions of the various management units to a specific fishery over the different time periods?		✓			Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
ining practices						
Does the hatchery have a training schedule for its staff?				✓	Review of records/Discussion	Develop training schedule for staff
Does each staff member have a personal training plan approved by a supervisor and reviewed annually?		✓			Review of records/Discussion	
Does the hatchery routinely exchange training details between other hatcheries and agencies?		✓			Review of records/Discussion	
Does the hatchery encourage and reward off-duty training of staff?		✓			Review of records/Discussion	
Does the hatchery conduct monthly staff meetings?		✓			Review of records/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
monthly hatchery monitoring visits being conducted by a qualified fish health specialist as described below? Conduct visit at least monthly Monitoring conducted by qualified fish health specialist Examine a representative sample of healthy and moribund fish from each lot. Review fish culture practices with hatchery manager. Report finding and results of necropsies on standard form. Recommend appropriate drug or chemical treatment. Summarize fish health status or stock prior to release or transfer to another facility.		✓ ✓ ✓ ✓ ✓ ✓			Review of records/Discussion Review of records/Discussion Review of records/Discussion Review of records/Discussion Review of records/Discussion Review of records/Discussion	
all of the functions of the hatchery yearly monitoring visits being completed as described below? Annually examine each broodstock for the presence of reportable viral pathogens. Annually screen each salmon broodstock for the presence of <i>Renibacterium salmoninarum</i> . Conduct inspection by or under the supervision of qualified fish health specialist.		✓ ✓ ✓			Review of records/Discussion Review of records/Discussion Review of records/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Are hatchery sanitation procedures following accepted sanitation procedures?						
Are there any sources of pathogen-free water, especially for incubation and early rearing?		✓			Discussion	
Are the hatchery sanitation procedures understood and being followed as described below?						
Disinfect/water harden eggs in iodophor?		✓			Inspection of facilities/Discussion	
Are foot baths containing disinfectant placed at the incubation facility's entrance and exit?		✓			Inspection of facilities/Discussion	
Is equipment and rain gear utilized in broodstock handling or spawning sanitized prior to its use elsewhere in the hatchery?		✓			Inspection of facilities/Discussion	
Is equipment used to collect dead fish sanitized prior its use in another pond and/or lot of fish?		✓			Inspection of facilities/Discussion	
Is equipment, including vehicles used to transfer fish between facilities, disinfected prior to use with any other fish lots or at any other location?		✓			Inspection of facilities/Discussion	
Are rearing vessels sanitized after fish are removed and prior to introducing a new fish lot or stock?		✓			Inspection of facilities/Discussion	
Are dead fish properly disposed of?		✓			Inspection of facilities/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
water quality parameters being followed?						
Are the following water quality parameters within criteria? (PM #5a-5g)						
Water temperature			✓		No data provided	See PM #5a
Dissolved gases			✓		No data provided	See PM #5b
Chemistry			✓		No data provided	See PM #5c
Turbidity			✓		No data provided	See PM #5d
Alkalinity and hardness			✓		No data provided	See PM #5e
Nitrite			✓		No data provided	See PM #5f
Contaminants			✓		No data provided	See PM #5g
io to PM #21						
incubation and rearing standards being followed?						
Are the incubation practices following the IHOT incubation criteria? (PM #18)				✓	Review of records/Discussion	See PM #18
Are the rearing practices following the IHOT criteria? (PM #19)				✓	Review of records/Discussion	See PM #19
io to rearing practices PM #18-PM #19						
egg and fish transfer/release requirements met?		✓			Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
<p>Is the hatchery's program outlined in a subbasin management plan?</p> <p>Refer to subbasin plan PM #1</p>		✓			Columbia Basin System Planning Production Plan and Wells Mitigation (FERC Agreement)	
<p>Is the hatchery operating under a current hatchery operational plan?</p> <p>Refer to operational plan PM #2</p>		✓			Review of IHOT Operations Plan	
<p>Is hatchery monitoring and evaluation plan in place?</p> <p>Refer to hatchery monitoring and evaluation plan PM #3</p>				✓	No information provided	Develop hatchery monitoring and evaluation plan for the IHOT Operations Plan

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Does the hatchery program meet requirements established in the regional hatchery policies and basin planning documents in the following areas: species, stock, broodstock collection location, broodstock numbers, broodstock collection strategy, spawning and egg-take protocols?						
Does the hatchery program meet the requirements for the following?						
Species protocols (PM #4a)		✓			Review of records/Discussion	
Stock protocols (PM #4a)		✓			Review of records/Discussion	
Broodstock collection location protocols (PM #41b)		✓			Review of records/Discussion	
Broodstock numbers protocols (PM #42c)		✓			Review of records/Discussion	
Broodstock collection strategy protocols (PM #41b-d)				✓	Review of records/Discussion	See PM #41
Spawning protocols (PM #42d-e)		✓			Review of records/Discussion	
Egg-take protocols (PM #42f-g)		✓			Review of records/Discussion	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
<p>Do the hatchery's performance meet requirements defined in the regional hatchery policies and in the basin and hatchery plans for the following areas: percent smoltification, rearing density, disease condition, and the number, size date(s), and location of release?</p> <p>Percent smoltification (PM #22a1)</p> <p>Rearing density (PM #22a2)</p> <p>Disease condition (PM #22a3)</p> <p>Number at release (PM #22a4)</p> <p>Size at release (PM #22a5)</p> <p>Date of release (PM #22a6)</p> <p>Location of release (PM #22a7)</p>				<p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p>	<p>Review of records/Discussion</p> <p>Review of records/Discussion</p> <p>Review of records/Discussion</p> <p>Review of records/Discussion</p> <p>Review of records/Discussion</p> <p>Review of records/Discussion</p>	<p>See PM #22a1</p> <p>See PM #22a4</p>
<p>Are fish reared in the subbasin or acclimated in the basin?</p> <p>PM #22b</p>				<p>✓</p>	<p>Discussion</p>	<p>See PM #22b</p>
<p>Is the release strategy appropriate for the program?</p> <p>PM #22c</p>				<p>✓</p>	<p>Discussion</p>	<p>See PM #22c</p>

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
new programs, has a broodstock collection plan developed?						
Is the broodstock collection plan written?	✓				Existing Program; does not apply	
For a non-captive broodstock program:	✓				Existing Program; does not apply	
Was an unbiased, representative sample collected?						
Was the recommended number of broodstock collected?	✓				Existing Program; does not apply	
For a captive broodstock program:						
Were captive brood progeny excluded as donors for propagating the next generation of the captive broodstock program?	✓				Existing Program; does not apply	
Were full-sib crosses avoided?	✓				Existing Program; does not apply	
Is the broodstock collection plan understood and being followed by staff?	✓				Existing Program; does not apply	
a new program, was the donor selection outline followed in selecting the hatchery broodstock?						
Is a donor selection plan written?	✓				Existing Program; does not apply	
Was the donor selection outline followed in selecting the broodstock?	✓				Existing Program; does not apply	
Was the target stock recommended in the donor selection process actually used?	✓				Existing Program; does not apply	

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
existing programs, were the broodstock collection cedures followed?						
Is the broodstock collection plan written?		✓			Review of broodstock collection plan	
Does the broodstock collection plan follow the guideline:						
Was an unbiased, representative sample collected?		✓			Discussion	
Was the recommended number of broodstock collected?		✓			Discussion	
Were the broodstock collection procedures in hatchery operation plan understood and followed?				✓	Discussion	Provide training on broodstock collection procedures

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
<p>Are the appropriate number of spawners, male/female ratios, and fertilization protocols used?</p> <p>Are the spawning protocols written?</p> <p>Are daily or weekly spawning logs available?</p> <p>Was the appropriate number of spawners used?</p> <p>Did you attempt to spawn all collected broodstock and randomize mating with respect to age class, and other traits?</p> <p>Was the sex-ratio within the limits given in the performance standards?</p> <p>Were the fertilization protocols followed?</p> <p>If the hatchery needed to reduce the number of eggs retained, was this done by representative sampling of each male/female cross?</p>		✓			<p>Review of spawning protocols</p> <p>No information provided</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Not typically needed. Retained eggs are from positive IPN isolation days. May need to review protocols.</p>	<p>Document daily or weekly spawning activities</p> <p>See above</p> <p>Review protocols for representativeness of male/female crosses.</p>

Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
	N/A	Yes	?	No		
Where a genetics monitoring and evaluation program is available?				✓	No plan	Develop approved genetics M&E program
Does the plan address the following elements listed in HOT:						
Does the program have elements needed to meet evaluation goals 1-4?				✓	Discussion	
Has a qualified geneticist reviewed and endorsed the program (goal 5)?				✓	Discussion	
Will the program collect the data and maintain the records needed to evaluate compliance on an ongoing basis (goal 5)?				✓	Discussion	
Is the program understood and followed by staff?				✓	Discussion	

Section 4

Remedial Actions

Based on the compliance status for each performance measure, remedial actions were developed. The required remedial actions are organized into five categories. The types of categories range across a spectrum from those actions that are beyond human control, to those that require a change in agency policy or procedures, to those that involve a significant capital cost to put in place. The following are the five types of remedial actions identified under phase 1 of the audit:

The Five Types of Remedial Actions

Type	Description
1	Non-compliance issues resulting from items beyond human control or Performance Measures not relevant for this hatchery
2	Remedial actions requiring changes in agency policies or procedures
3	Remedial actions requiring changes in monitoring coverage or interval
4	Remedial actions requiring significant capital expenditures
5	Remedial actions that may require significant capital expenditures but are not clearly definable at this time

Remedial Actions at Wells Hatchery - Summer Steelhead

This section presents the corrective actions required to bring the Wells Hatchery - Summer Steelhead program into compliance with IHOT performance measures. The remedial actions suggested here are just that, suggestions developed by the Montgomery Watson Audit Team. For some non-compliance areas, other remedial actions could be proposed. The required remedial actions are cross-referenced to each IHOT performance measure that was not in compliance. Where appropriate, the costs associated with the remedial actions are also presented (Table 3).

The cost estimates presented in this section are based on professional experience from similar projects. In most cases, only a lump-sum figure is presented, and detailed take-off lists have not been prepared. The cost estimates are essentially order of magnitude estimates ($\pm 40\%$).

More importantly, the suggested remedial activities may also present several levels of action. Optional actions have been listed for several problems. These optional actions are desirable for either operational or safety considerations.

Table 3. Remedial Actions Required at Wells Hatchery - Summer Steelhead

Remedial Action Required	Cost	PMs ¹
Type 1 - Non-compliance issues resulting from items beyond human control or Performance Measures not relevant for this hatchery		
None	----	
Type 2 - Remedial actions requiring changes in agency policies or procedures		
Develop written monitoring and evaluation plan for the IHOT Operations Plan	----	3
Document adult contribution	----	4a
Document eyed-egg to fry survival	----	4e
Document fry-to-smolt survival	----	4f
Document smolt production	----	4g
Document smolt-to-adult survival	----	4h
Review IHOT temperature criteria for rearing	----	5a
Review IHOT requirement for disease-free water for rearing	----	5h
Develop alarm log	----	6
Follow IHOT requirements for daily checking of water flow alarms and weekly checking of other alarms	----	6
Conduct IHOT QA/QC tests for feed preparation	----	12
Develop specific incubation, early rearing, and rearing standards for the IHOT Operations Plan	----	18-19
Follow IHOT incubator criteria for loading and flow	----	18
Develop smoltification goal and monitor	----	22a1
Follow IHOT protocols for disinfection of exteriors and interiors of transport vehicles	----	23
Follow IHOT requirements for reduction of oxygen concentrations to 8 ppm after system is functioning properly	----	23

¹ PMs are performance measures that were extracted from the IHOT 1995 report. The IHOT performance measures are listed in Table 2 (Section 3 of this report) in numerical order.

Remedial Action Required	Cost	PMs ¹
Type 2 (Continued) - Remedial actions requiring changes in agency policies or procedures		
Follow IHOT temperature criteria for hauling	----	23
Develop training schedule for staff	----	25
Provide training on broodstock collection procedures	----	41
Develop approved genetics M&E program	----	43
Document daily or weekly spawning activities	----	42b, 42c
Review protocols for representatives of male/female crosses	----	42g
Type 3 - Remedial actions requiring changes in monitoring coverage or interval		
Document DO and TGP levels	----	5b
Document water chemistry parameters, turbidity, alkalinity, hardness, nitrite, and contaminants	----	5c-5g
Type 4 - Remedial actions requiring significant capital expenditures		
Install auto dialer and pagers	\$5,000	6
Install intake screen that meets the current approach and mesh criteria	\$2,000,000	10
Install double screens on 2 ponds	\$4,500	10
Install predator control fencing around earthen ponds and evaluate	\$41,250	11, 22a4
Construct 3 acclimation facilities	\$3,000,000	22b
Type 5 - Remedial actions that may require significant capital expenditures but are not clearly definable at this time		
Improve green-egg to eyed-egg survival	----	4d
Construct new pipeline; analysis needed to determine extent of modifications	----	19

¹ PMs are performance measures that were extracted from the IHOT 1995 report. The IHOT performance measures are listed in Table 2 (Section 3 of this report) in numerical order.

Hatchery Contribution to Fisheries, Spawning Grounds, and Hatcheries

This section presents the audit findings for the Wells Hatchery - Summer Steelhead program contribution of adult fish to fisheries, local fisheries, spawning grounds, and hatcheries. Data is reported by broodyear. A broodyear refers to the adult contribution from the eggs produced from a single group of spawning adults. For some species, this may include fish caught as 2-, 3-, 4-, 5-, and 6-year old fish. Because of the return distribution and data processing delays, the complete adult contribution for a given broodyear may not be available until 4 to 5 years after the fish have been released from the hatchery.

**Table 4. Adult Contribution to Fisheries, Spawning Grounds, and Hatcheries:
Wells Hatchery - Summer Steelhead**

Year	Fisheries¹ (Broodyear)	Spawning Grounds¹ (Broodyear)	Hatchery¹ (Broodyear)	Total Combined Contribution² (Broodyear)	Smolt to Adult Survival (percent)
1983					
1984					
1985					
1986					
1987	No information provided	No information provided	No information provided	No information provided	No information provided
1988	No information provided	No information provided	No information provided	No information provided	No information provided
1989	No information provided	No information provided	No information provided	No information provided	No information provided
1990					
1991					
1992					

¹ Data obtained from Missing Production Groups Annual Report or from the Regional Mark Information System database.

² Total combined adult contribution; presented when it is not possible to subdivide the contribution into fisheries, spawning grounds, and hatchery contributions.

Annual Operating Expenditures

The level and detail of annual operating expenditures varies widely depending on hatchery, operating agency, and funding source. When provided, expenditures were presented in terms of personnel costs, operating costs (power, feed, supplies), capital costs, indirect costs charged to the federal government, third-party costs, and other costs. These cost components were summed to determine a total hatchery annual cost. Based on discussion with the hatchery manager, the percent of total hatchery costs allocated to a given program was estimated. The total hatchery costs and the percent of hatchery costs allocated to a given program were used to compute the cost of a given program. Table 5 shows the annual operating expenses for the Wells Hatchery - Summer Steelhead program. For programs that occur at more than one facility (as shown on Table 1 in Section 3 of this report), the cost breakdown for the component(s) at each facility is presented in separate tables (Tables 5a, 5b, 5c, etc).

Table 5. Annual Operating Expenses: Wells Hatchery - Summer Steelhead

Hatchery	1993	1994	1995
1. Wells Hatchery	\$358,522	\$345,185	\$357,500
2.			
3.			
4.			
5.			
Total Program Costs	\$358,522	\$345,185	\$357,500

The total expenditures for the Wells Hatchery are presented in Table 6 by program. The detailed breakdown of program expenditures at this hatchery are presented in separate tables (Table 6a, 6b, 6c, etc).

Table 6. Annual Operating Expenses - Wells Hatchery

Program	1993	1994	1995
1. Summer Chinook	\$292,905	\$282,424	\$292,500
2. Summer Steelhead	\$358,522	\$345,185	\$357,500
3.			
4.			
5.			
Total Hatchery Costs	\$651,858	\$627,609	\$650,000

Table 5a. Annual Operating Expenses: Wells Hatchery - Summer Steelhead**Expenditure Occurring at Wells Hatchery**

Component	1994	1995	1996
Personnel Costs			
Operational Costs			
Capital Costs			
Indirect Costs			
Lumped Hatchery Costs ¹	\$651,858	\$627,609	\$650,000
Lumped Third-Party Costs			
Total Hatchery Costs	\$651,858	\$627,609	\$650,000
Source of Funds			
Douglas County PUD	100%	100%	100%
Program Production (lb)	75,000	75,000	75,000
Total Production (lb)	136,200	136,200	136,200
Program as Percent of Total	55%	55%	55%
Program Costs	\$358,522	\$345,185	\$357,500

¹ When it was not possible to obtain a detailed cost breakdown from an agency or third party, the undivided costs were entered here.

Table 6a. Detailed Expenditures at Wells Hatchery by Program**Summer Chinook**

Component	1994	1995	1996
Personnel Costs			
Operational Costs			
Capital Costs			
Indirect Costs			
Lumped Hatchery Costs ¹	\$651,858	\$627,609	\$650,000
Lumped Third-Party Costs			
Total Hatchery Costs	\$651,858	\$627,609	\$650,000
Source of Funds			
Douglas County PUD	100%	100%	100%
Program Production (lb)	61,200	61,200	61,200
Total Production (lb)	136,200	136,200	136,200
Program as Percent of Total	45%	45%	45%
Program Costs	\$292,905	\$282,424	\$292,500

¹ When it was not possible to obtain a detailed cost breakdown from an agency or third party, the undivided costs were entered here.

Table 6b. Detailed Expenditures at Wells Hatchery by Program

Summer Steelhead

Component	1994	1995	1996
Personnel Costs			
Operational Costs			
Capital Costs			
Indirect Costs			
Lumped Hatchery Costs ¹	\$651,858	\$627,609	\$650,000
Lumped Third-Party Costs			
Total Hatchery Costs	\$651,858	\$627,609	\$650,000
Source of Funds			
Douglas County PUD	100%	100%	100%
Program Production (lb)	75,000	75,000	75,000
Total Production (lb)	136,200	136,200	136,200
Program as Percent of Total	55%	55%	55%
Program Costs	\$358,522	\$345,185	\$357,500

¹ When it was not possible to obtain a detailed cost breakdown from an agency or third party, the undivided costs were entered here.